

UNCLASSIFIEDOCA
INCOMI STAT

OO RUEAIB
 ZNR UUUUU ZOC STATE ZZH
 OO RUEHC
 DE RUEHC #2122 0850009
 ZNR UUUUU ZZH
 O P 242237Z MAR 88
 FM SECSTATE WASHDC
 TO RUEHPU/AMEMBASSY PORT AU PRINCE IMMEDIATE 0000
 INFO RUEHDG/AMEMBASSY SANTO DOMINGO PRIORITY 0000
 RUEHOT/AMEMBASSY OTTAWA PRIORITY 0000
 RUEHCV/AMEMBASSY CARACAS PRIORITY 0000
 RUFHFR/AMEMBASSY PARIS PRIORITY 0000
 RUFHLD/AMEMBASSY LONDON PRIORITY 0000
 RUEHKG/AMEMBASSY KINGSTON PRIORITY 0000
 RUEHWN/AMEMBASSY BRIDGETOWN PRIORITY 0000
 RUEHBH/AMEMBASSY NASSAU PRIORITY 0000
 RUEHSP/AMEMBASSY PORT OF SPAIN PRIORITY 0000
 RUEGON/AMEMBASSY GEORGETOWN PRIORITY 0000
 RUEHPO/AMEMBASSY PARAMARIBO PRIORITY 0000
 RUFHRO/AMEMBASSY ROME PRIORITY 0000
 RUEHDT/USMISSION USUN NEW YORK PRIORITY 0000
 BT
 UNCLAS STATE 092122

E.O. 12356: N/A
 TAGS: PREL, HA
 SUBJECT: HAITI: RESULTS OF CONGRESSIONAL HEARING OF MARCH 23

1. IN TESTIMONY BEFORE THE HOUSE FOREIGN AFFAIRS WESTERN HEMISPHERE SUBCOMMITTEE ON MARCH 23, ARA DAS RICHARD N. HOLWILL STATED THAT THE USG AGREED WITH THE OBJECTIVE IN HR 4152 OF RETURNING HAITI TO A DEMOCRATIC TRANSITION. AS TABLED, THE BILL CONTAINS ONLY ECONOMIC SANCTIONS (STICKS) BUT PROVIDES NO INCENTIVES, RESOURCES FOR THE MANIGAT GOVERNMENT TO ENABLE IT TO MAKE PROGRESS TOWARD THE GOAL. HOLWILL AGREED TO WORK WITH THE CONGRESS TO ESTABLISH INTERIM MILESTONES TO DEMOCRACY IN HAITI AND TO ADDRESS THE QUESTION OF INCENTIVES.

2. OTHER POINTS:

-- CONGRESSMEN IN ATTENDANCE: CHMN CROCKETT, LAGOMARSINO, SOLARZ, OBERSTAR, OWENS, WEISS, GEJDENSON. (FAUNTROY WAS OUT OF TOWN.)

-- CONGRESSMEN TRIED TO DEPICT THE USG AS HIGHLY SUPPORTIVE OF THE MANIGAT GOV'T OR "BUSINESS AS USUAL." HOLWILL NOTED WE HAVE NOT ASKED FOR NOR ARE WE READY TO SEEK THE RESUMPTION OF GOV'T-TO-GOV'T AID. WE NEED TO SEE MORE PROGRESS BY THE GOH. PREMATURE TO PRAISE MANIGAT HIGHLY OR TO RAKE HIM OVER THE COALS.

-- HOLWILL NOTED BILL'S REQUIREMENT OF ELECTIONS WITHIN 12 MONTHS DID NOT ALLOW ENOUGH TIME FOR MANIGAT TO WORK AROUND THE MILITARY. IF NOTHING IS DONE TO CONTROL VIOLENT ELEMENTS, NEW ELECTIONS WOULD BE MEANINGLESS.

-- OBERSTAR RECOGNIZED THE GREAT DEAL OF GOOD WILL TOWARD

UNCLASSIFIED

UNCLASSIFIED

88 8329184 SUO

PAGE 002
TOR: 250033Z MAR 88

NC 8329184
STATE 092122

HAITI IN THE STATE DEPARTMENT BUT WANTED TO MAKE CERTAIN ENOUGH CREDIT WENT TO HAITIANS FOR THEIR COMMITMENT TO DEMOCRACY AND DESIRE TO IMPLEMENT REFORMS. DON'T WANT STAMP OF APPROVAL ON THOSE WHO DON'T UNDERSTAND DEMOCRACY.

-- ON NARCOTICS TRAFFICKING, HOLWILL NOTED OUR CONCERN ABOUT THE INCREASED LEVEL BUT HAITI STILL CATEGORIZED AS SIGNIFICANT NOT MAJOR TRANSSHIPMENT COUNTRY. CATEGORIZATION IS EMPIRICAL, NOT POLITICAL, DETERMINATION.

-- ON COL. PAUL, HOLWILL STRESSED OUR CONCERN, BUT NOTED EXTRADITION TREATY DOES NOT REQUIRE EITHER SIGNATORY TO SURRENDER UP ITS OWN CITIZENS; HAITIAN CONSTITUTION PROHIBITS SUCH. MEANWHILE, GOH HAS ASKED FOR OUR EVIDENCE AGAINST PAUL.

- OUR INFORMATION IS THAT BUSINESS, LABOR, AND SOME CHURCH LEADERS IN HAITI OPPOSE SANCTIONS, NOTWITHSTANDING VOCAL SUPPORT AMONG SOME HAITIANS IN THE U.S. HOLWILL URGED CONGRESSMEN TO GO TO HAITI AND LEARN FIRSTHAND ABOUT DOMESTIC HAITIAN REACTIONS TO PROPOSED SANCTIONS.

-- ON HAITI/PANAMA COMPARISON, IN PANAMA THE PEOPLE ARE LEADING THE FIGHT AND HAVE FORMED AN ALTERNATIVE POLITICAL FORCE; IN HAITI THE PEOPLE ARE NOT IN THE STREETS, POLITICAL FORCES REMAIN FRAGMENTED, THERE IS NO EFFECTIVE COUNTERWEIGHT.

-- WHEN ASKED BY GEUDENSON WHAT WE WOULD HAVE DONE DIFFERENTLY IN 1987, HOLWILL ANSWERED WE MIGHT HAVE PUT MORE PRESSURE ON CNG TO SUPPORT CEP AND MORE PRESSURE ON CEP TO ESTABLISH AN APPROPRIATE ELECTORAL PROCESS GIVEN SCARCE RESOURCES. GEUDENSON ASKED HOLWILL TO WORK WITH THE STAFF TO REDRAFT LEGISLATION TO CREATE A BILL THAT WILL ACHIEVE OUR COMMON GOALS.

-- IN THE ENTIRE HEARING, THERE WAS NO REAL DISCUSSION ON EFFECTS OF ECONOMIC SANCTIONS REQUIRED IN THE BILL ON EMPLOYMENT, TRADE, AND INDUSTRIAL BASE

3. FOLLOW-ON COMMITMENTS:

(A) WORK WITH CONGRESS TO DEVELOP INTERIM MEASURES, INCENTIVES WHICH MIGHT ACHIEVE BROAD, AGREED OBJECTIVE OF DEMOCRACY IN HAITI.

(B) WRITTEN SUBMISSIONS

-- STATEMENT TO EFFECT USG EXPECTS TO SEE INVESTIGATION INTO 11/29 MASSACRE AND PUNISHMENT OF THOSE INVOLVED.

-- SPECIFIC HAITIAN REACTIONS TO PROPOSED SANCTIONS FROM VARIOUS GROUPS (CHURCH, OPPOSITIONISTS, ETC.) (REQUEST POST ASSISTANCE.)

-- DEPT OF JUSTICE RESPONSE TO GOH REQUEST FOR EVIDENCE IN PAUL CASE.

-- STATUS OF PRESS FREEDOM WITH PARTICULAR REGARD TO FINAL DISPOSITION OF GOH INFORMATION MINISTER'S WARNING TO JOURNALISTS ABOUT REPRINTING INFLAMMATORY MATERIAL FROM FOREIGN PRESS WITHOUT VERIFYING (ON PAUL CASE.) (REQUEST POST ASSISTANCE.)

SHULTZ
END OF MESSAGE

UNCLASSIFIED

UNCLASSIFIED